

Comparison of Western Regional Air Partnership's Old and New Charters

April 26, 2010

Element	Old Charter (7/2/97) http://www.wrapair.org/WRAP/charter/charter.html	New Charter (12/16/09) http://www.wrapair2.org/Revised_WRAP_Charter_approved_December_2009.pdf	Discussion
Purpose(es)	<p>To identify regional or common air management issues, develop and implement strategies to address these issues, and formulate and advance western regional policy positions on air quality. Includes with this purpose is the implementation of the Grand Canyon Visibility Transport Commission's recommendations. The organization will provide a coordination mechanism with regard to science and technology support for policy and programmatic uses in the Western United States</p>	<ul style="list-style-type: none"> ▪ Maintain and update regional haze work that WRAP has developed ▪ Develop a common understanding of current and evolving regional air issues in the West, such as regional haze, ozone, fine and coarse particulate matter, nitrogen deposition and critical loads, and mercury and other hazardous air pollutants ▪ Examine and discuss Western regional air quality issues from a multi-pollutant perspective ▪ Develop and maintain regional databases that support regional and sub-regional technical analyses ▪ Collaborate with USEPA to ensure that, to the maximum extent possible, WRAP data and analyses are compatible with and leverage work conducted at the national level. ▪ Evaluate the air quality impacts associated with regionally significant emission sources, such as mobile sources, fire, traditional and alternative energy development/extraction, windblown dust, and electricity generation, and, as warranted, to discuss regional and cross-jurisdictional strategies to improve air quality and mitigate the impacts from such sources ▪ Consult with air quality agencies in other regions to reduce duplication of effort and enhance efficiency and consistency of databases and analyses ▪ Evaluate how the impacts of climate change may affect air quality in the West ▪ As requested by the membership, formulate and advance consensus positions on Western regional air quality issues 	<p>Both charters address regional/common air quality issues in the West. The new charter shifts the emphasis from policy work to technical work and lays out this work purpose in more specific detail.</p> <p>The old charter and previous WRAP workplans were strongly focused on regional haze analysis and planning. The new charter has a much broader one-atmosphere, multi-pollutant approach for WRAP members.</p>

<p>Principles</p>	<p>The WRAP is being established by states and tribes and represents a partnership of states and tribes as well as federal agencies. This partnership recognizes the unique legal status and jurisdiction of tribes and seeks to promote policies that ensure fair and equitable treatment of all participating members of the WRAP. The Partnership also recognizes the states' and tribes' authority and responsibility to develop, adopt and implement their individual state and tribal implementation plans.</p>	<p>The WRAP is a voluntary partnership of states, tribes, local air agencies, federal land managers, and USEPA. The partnership recognizes the unique legal status and jurisdiction of tribes and seeks to promote policies that ensure fair and equitable treatment of all participating members of the WRAP. The Partnership also recognizes state, tribal and local air agency authority and responsibility to develop, adopt, and implement individual air quality plans within their jurisdictions.</p>	<p>Principles essentially stay the same, but with the addition of local air agencies and an expanded list of federal agencies to the WRAP under the new Charter.</p>
<p>Board of Directors</p>	<ul style="list-style-type: none"> ▪ Tribes and states have equal membership (number of each based on number of states on Board): <ul style="list-style-type: none"> ○ State representatives: governor or his/her designee ○ Tribal representatives: tribal leader or his/her designee ▪ Federal government representatives: <ul style="list-style-type: none"> ○ US Secretary of the Interior or his/her designee ○ US Secretary of Agriculture or his/her designee ○ (non-voting member) EAP Administrator or his/her designee ▪ Board run by Co-Chairs: one state & one tribal ▪ Two year terms of office for Co-chairpersons and Treasurer/Secretary 	<ul style="list-style-type: none"> ▪ Five state, five tribal, five federal, and two local air agency representatives <ul style="list-style-type: none"> ○ State, tribal and local air directors ○ Federal agencies: US Forest Service, National Park Service, Bureau of Land Management, Fish and Wildlife Service, and US EPA ▪ Board run by Co-Chairs: one state & one tribal ▪ Treasurer and Secretary officer positions ▪ Two year terms of office for all Board members 	<ul style="list-style-type: none"> ▪ Number of state & tribal representatives has decreased with new Charter (5 instead of 13). ▪ New Charter has addition of local air agencies to WRAP membership (currently 26, with 15 from California), there are two local air agency representatives on Board ▪ Five federal agencies have voting positions under new Charter (used to be two, with EPA a non-voting member), EPA, FWS, and BLM added as voting members ▪ Representation now at the environmental or air director level under the new Charter (formerly governor). ▪ Co-Chairship and officer positions are the same ▪ Terms are two years for all Board members under the new Charter (not just officers). ▪ Under new Charter State, Tribal, and Local Air Agencies' member caucuses choose their Board representatives – 5 tribal, 5 state, 2 local air agency, with 1 representative from each of 5 federal agencies – total of 17.

Stakeholders	WRAP shall sponsor meetings of stakeholders to ensure public access to the organization and its policy development process, and WRAP may establish committees and subcommittees consisting of a balanced stakeholder groups as appropriate to accomplish specific purposes.	The WRAP Board of Directors shall be responsible for ensuring appropriate stakeholder participation in its process. This shall include: 1) ensuring that meetings of the WRAP membership are open to the public; 2) providing opportunities for stakeholder review and comment on WRAP products; and 3) approving participation in WRAP technical work groups by non- members who have particular expertise in a given subject area such that their participation is likely to improve the quality of the work being conducted.	Essentially unchanged
Staffing	WRAP Board has the authority to hire staff. Facilitation, coordination, communications and travel for state representatives was staffed through EPA funding to WGA. Facilitation, coordination, communications and travel for tribal representatives was staffed through EPA funding to NTEC.	WRAP Board has the authority to hire staff. Minimum state funding to support WRAP for 2010 was contributed from FY09 state grant funds, to maintain WRAP technical systems and some limited state staffing/travel/meetings through WGA. EPA no long funds tribal staffing/travel support.	Though the identified staffing structure is essentially unchanged in the new Charter, actual funding to support staffing has changed.